

CLIMATE ECONOMICS

Persistent effect of El Niño on global economic growth

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The El Niño–Southern Oscillation (ENSO) shapes extreme weather globally, causing myriad socioeconomic impacts, but whether economies recover from ENSO events and how anthropogenic changes to ENSO will affect the global economy are unknown. Here we show that El Niño persistently reduces country-level economic growth; we attribute \$4.1 trillion and \$5.7 trillion in global income losses to the 1982–83 and 1997–98 El Niño events, respectively. In an emissions scenario consistent with current mitigation pledges, increased ENSO amplitude and teleconnections from warming are projected to cause \$84 trillion in 21st-century economic losses, but these effects are shaped by stochastic variation in the sequence of El Niño and La Niña events. Our results highlight the sensitivity of the economy to climate variability independent of warming and the potential for future losses due to anthropogenic intensification of such variability.

As the leading mode of interannual climate variability, the El Niño–Southern Oscillation (ENSO) integrates a wide range of Earth system processes (1). El Niño events shift deep convection from the western to the eastern Pacific, shaping global weather through “teleconnections” (2, 3). Such local responses to remote forcing drive hydroclimate and temperature extremes with many well-documented impacts, including flooding (4, 5), crop losses (6, 7), and civil conflict (8). Many climate models project that warming will increase El Niño amplitude (9, 10) and frequency (11), with potentially devastating socioeconomic impacts (12).

Despite ENSO’s global impacts, however, empirical climate-economy studies have generally focused on temperature and rainfall averages (13–16) or variability (17), leaving the costs of changes in modes of climate variability unquantified. While studies have shown that El Niño reduces contemporaneous economic growth (18–20) and drives commodity price fluctuations (21–23), it remains unclear if and for how long its impacts persist. Distinguishing between transient and persistent impacts on economic growth is essential. Transient impacts (“level effects”) are quickly recovered, as an economy rebounds to its original trajectory. Persistent impacts (“growth effects”) reduce an economy’s ability to grow, compounding exponentially over time. Poor observational constraints on growth effects limit our understanding of the economic costs of ENSO and climate damages more broadly (24–26).

In this study, we estimated the effect of ENSO on past and future economic growth, accounting for the spatiotemporal heterogeneity of ENSO teleconnections. We define ENSO by the E-index and C-index (27) (fig. S1). These metrics of El Niño and La Niña, respectively, capture the nonlinear feedbacks that drive ENSO (see methods in the supplementary materials). We defined country-level teleconnections for each index (τ^E and τ^C) using correlations between the indices and country-level temperature and rainfall (methods and fig. S2). Teleconnections are strongest in tropical countries and weaker in the midlatitudes (Fig. 1A), consistent with the physical responses of regional climate to tropical variability (28).

We used a distributed lag regression model to quantify the effect of ENSO on growth in national gross domestic product per capita (GDPPc) from 1960 to 2019. Departing from previous work (8, 19, 20), we interacted the E- and C-indices with teleconnections to allow the economic effect of ENSO to vary smoothly as a function of teleconnection strength (29) (methods). Our model compares economic growth before and after El Niño events to assess their cumulative effects over time and distinguish growth effects from level effects (methods). We focused on the 5 years after El Niño events but also evaluated effects for >10 years as well as for La Niña. We then coupled these empirical estimates with climate model projections to assess the future economic effects of changes to ENSO amplitude and teleconnections.

El Niño persistently reduces economic growth

El Niño events persistently decrease economic growth (Fig. 1B). The magnitude of this effect is determined by the strength of each country’s E-index teleconnection. In Peru ($\tau^E = 1.18$), for example, a 1-standard deviation El Niño event decreases growth by 1.3 percentage points (pp) in the year of the event [95% confidence inter-

val (CI): 0.9–1.7 pp]. After 5 years, growth in Peru has declined by 6.2 pp (CI: 4.7–8.2) (Fig. 1B). By contrast, weakly teleconnected countries experience small and uncertain effects (Fig. 1B). The interaction between El Niño and teleconnections allows us to calculate marginal effects for each country on the basis of their τ^E value (Fig. 1C) and allows statistical significance to be determined by uncertainty in the distributed lag model (Fig. 1C, hatching) rather than prescribing “teleconnected” and “nonteleconnected” countries. Fifty-six percent of countries experience significant declines in growth 5 years after El Niños, averaging 2.3 pp, not simply level effects from which they recover immediately (Fig. 1D).

These negative effects are robust to using alternative ENSO indices, growth data, standard error clustering, or teleconnection metrics, as well as excluding the most strongly teleconnected countries (supplementary text and figs. S3 to S5). They also vary little over the 1960–2019 period, indicating minimal effect heterogeneity across time (fig. S6). ENSO indices vary through time but not space, raising the possibility that our results are confounded by time-varying global economic shocks. However, alternative specifications demonstrate that time-varying confounders are not driving our results: Adding country-specific trends to control for technological or demographic changes has little effect (fig. S4) because ENSO is stochastic (30) and measured by detrended indices. Using a spatially varying country-level index of ENSO or discretizing the sample into teleconnected and nonteleconnected groups allowed us to include both country and year fixed effects and yielded results as strong as our main estimates (methods and fig. S7), but we did not use these models in our main analysis because they do not preserve the independent and joint effects of ENSO amplitude and teleconnections (methods). Bootstrap resampling by year or dropping each year or country, ensuring that single years or countries are not driving the results, yielded similar effects (fig. S3). Finally, dropping the 1983 and 1998 El Niño events, which coincided with financial crises, reduced the magnitude of ENSO effects by only ~12% (fig. S4).

Our main observational analysis (Figs. 1 and 2) uses five lags, which reflects a balance between tracing the long-run response to ENSO and a concern for statistical power given the short observational record. Additional lags fit the data better but at the cost of model stability; using five lags balances these effects (fig. S8). Yet models with more lags reveal that El Niño effects can persist for 12 years or beyond, although a rebound begins after ~10 years (figs. S8 and S9), implying that our 5-year results for the historical costs of El Niño are conservative. After >14 years, the effects of ENSO cannot confidently be distinguished from zero. However, data simulations using a perfect model



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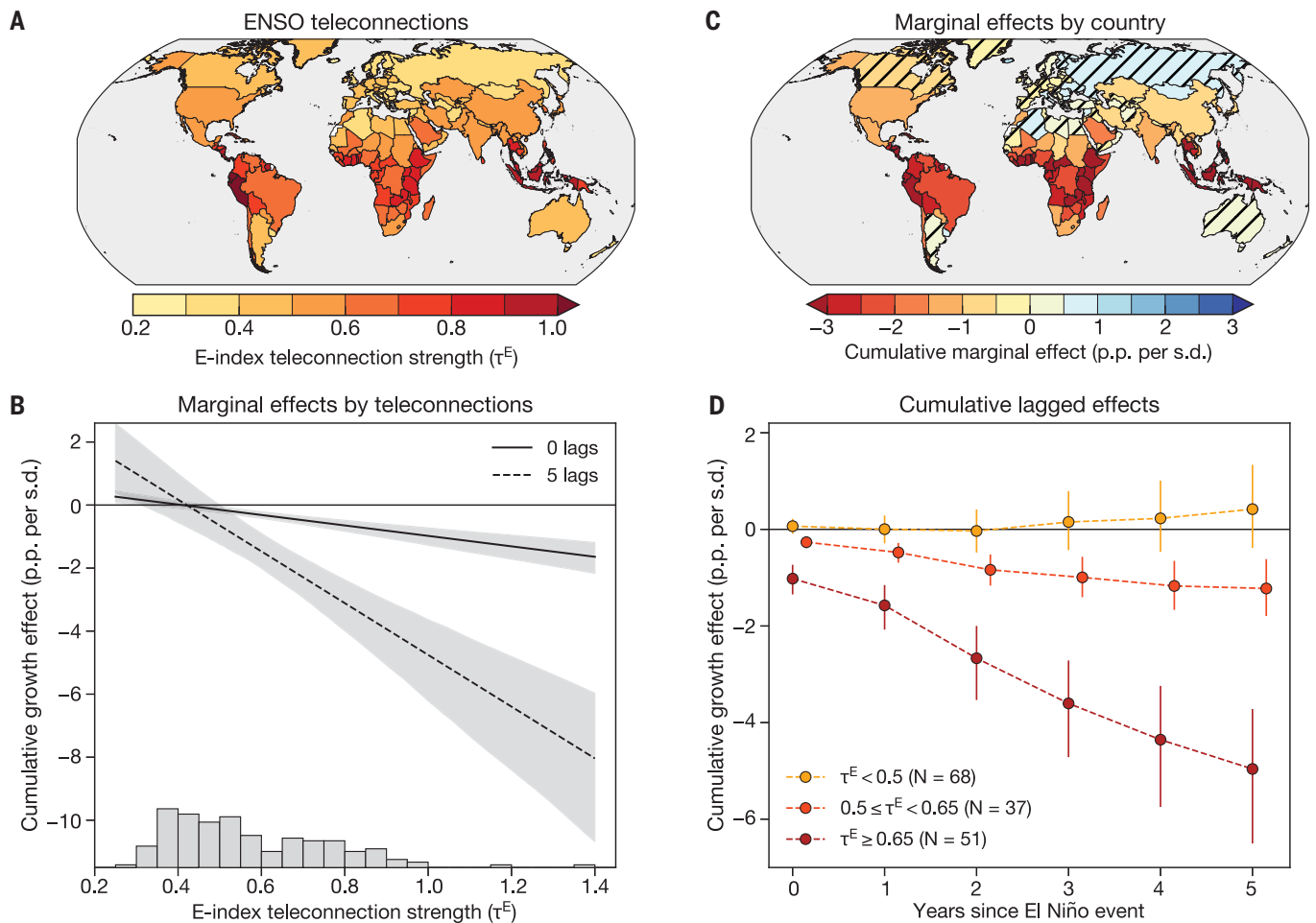


Fig. 1. Teleconnections mediate the effect of El Niño on economic growth.

(A) Country-level ENSO teleconnections, calculated as the sum of the absolute value of the correlation coefficients between the E-index and monthly country-level temperature and precipitation (methods). (B) Marginal effects of El Niño on economic growth across teleconnection values in the year of the event (zero lags, solid line) and the fifth year after the event (five lags, dashed line). Black line shows the mean, and shading shows 95% CIs from bootstrap resampling (methods). The histogram along the bottom shows the density of teleconnection

values in the sample. (C) Cumulative five-lag effect of El Niño on economic growth for each country. Hatching denotes countries whose effects are not distinguishable from zero [i.e., they fall on a location on the x axis in (B) where the shading includes zero]. (D) Cumulative effects of El Niño over time, beginning with the year of the event (year 0) and accumulating to the fifth year after the event (year 5). Countries are grouped into three bins according to their teleconnection strength, with "N" denoting the number of countries in each bin. Dots show averages, and bars show 95% CIs. p.p., percentage points; s.d., standard deviation.

framework, where we impute a permanent effect of El Niño to data, demonstrate that models with many lags can yield insignificant coefficients owing to the reduced sample size and large number of parameters (methods and fig. S8). The perfect model framework implies that, even if the real-world effects of ENSO were permanent, we may not be able to detect them given the short observational record. Finally, even if economies do eventually rebound from ENSO, the fact that damages accumulate for more than a decade means that the costs of climate variability are much larger than typically assumed in climate-economy models (37).

Our empirical model includes both the E-index and C-index, allowing us to distinguish the effects of eastern Pacific (EP) El Niño and central Pacific (CP) La Niña events (methods).

CP La Niña events have beneficial effects (fig. S10), but they are several times weaker than the negative effects of EP El Niño events and statistically insignificant under alternative standard error clustering (table S2). These results reflect the skewness of ENSO itself, whereby EP El Niños tend to be stronger than both La Niñas and CP El Niños, and are consistent with studies showing that La Niña's economic effect is small (19, 20).

The countries most affected by ENSO are generally lower-income, tropical countries (19). However, high-income countries also experience significant negative effects (fig. S4), consistent with work showing that these countries are affected by extreme rainfall (32) and heat (33), both of which ENSO influences. We also identify persistent losses across countries that experience wetting and drying in response to

El Niño (fig. S4), as both anomalously low and high rainfall can be damaging (32). We emphasize that some regions may experience benefits from El Niño or losses from La Niña. Our goal is to estimate a globally generalizable response to ENSO. That our findings are robust across multiple lines of country heterogeneity provides confidence that they are generalizable, even if individual regions may respond differently.

Losses from historical El Niño events

The persistent effect of ENSO implies that historical El Niño events have altered the income growth of teleconnected countries, potentially generating large economic losses. We quantified the costs of the two largest El Niño events in the past 60 years, in 1982–83 and 1997–98 (Fig. 2). Because an El Niño can

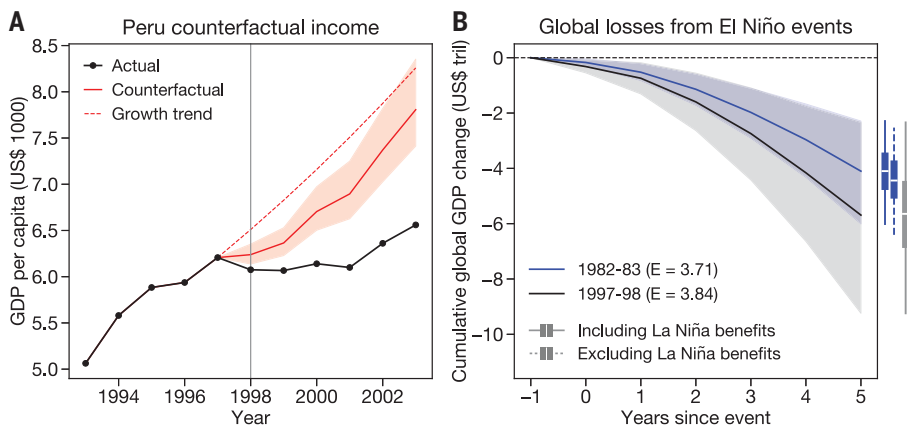


Fig. 2. Damages from extreme El Niño events. (A) GDP per capita (GDPpc) in Peru before and after the 1997–98 El Niño event. Black line shows actual GDPpc, red line shows the average counterfactual GDPpc across regression bootstrap samples (methods), and red shading shows 95% CI. Dashed line shows GDPpc if Peru had maintained its average growth rate from the 5 years preceding the event. (B) Cumulative global GDP change for the 5 years after the 1982–83 (blue) and 1997–98 (black) El Niño events. Center line shows the mean, and shading shows the 95% CIs across regression bootstrap samples. Global GDP change is only calculated for countries with statistically significant marginal effects (Fig. 1C). “E” in the legend denotes the December-to-February-average E-index in the corresponding years. Boxplots at right show cumulative global GDP change when including the benefits of the following La Niña events (solid lines) and excluding those benefits (dashed lines). All dollar values are in constant 2017 prices.

trigger a subsequent La Niña (34), our analysis incorporated both the negative effects of each El Niño and the benefits of the following La Niña (methods). Furthermore, because these events coincided with unrelated currency crises, we used a model excluding these events to more conservatively calculate their impacts (fig. S4).

Consider strongly teleconnected Peru ($\tau^E = 1.18$): Its GDPpc declined in 1998 and stagnated for three more years (Fig. 2A). Given the 1997 financial crisis, Peru’s slower growth in 1998 is not entirely attributable to ENSO, but Peru’s economy would have grown more quickly had the 1997–98 El Niño not occurred (methods). Income for the average Peruvian would have been some \$1,246 greater 5 years later in 2003 absent the event (CI: \$853 to \$1,793), a 19% increase (Fig. 2A). Other tropical countries such as Ecuador, Brazil, and Indonesia lost anywhere from 5% to 19% of GDPpc (fig. S11).

We estimated global losses from the 1982–83 and 1997–98 events to be trillions of dollars each (Fig. 2B and fig. S11). Our estimates exceed previous ones because we accounted for ENSO’s growth effects: One study placed the total costs of the 1997–98 El Niño at \$36 billion (35). Our accounting has losses from the 1997–98 event rising to two orders of magnitude more than that estimate, some \$5.7 trillion by 2003 (CI: \$2.3 trillion to \$9.2 trillion). The earlier 1982–83 event tallied \$4.1 trillion by 1988 (CI: \$2.3 trillion to \$6 trillion). The greater costs of the 1997–98 event resulted both because it was a stronger El Niño and because the global economy was larger. Absent the compensating benefits of the subsequent La Niñas, the

1983 (1998) event would have produced losses of \$4.4 trillion (\$8 trillion) (Fig. 2B).

We focused on five lags in this historical analysis to balance the imperatives of tracking the effects of ENSO and maximizing statistical power (fig. S8). Because the effect of El Niño appears to persist for >5 years (fig. S8), the ultimate toll of these events may be even higher than demonstrated here. Regardless, by incorporating growth reductions following the event and including all countries in a single framework, we show that estimates focusing on physical asset losses in low-income countries have strongly underestimated the global economic toll of El Niño.

Climate model projections of ENSO

ENSO’s persistent effect raises the question of how it will shape the global economy with further warming. Using climate model simulations from the sixth phase of the Coupled Model Intercomparison Project (CMIP6) that skillfully simulate eastern Pacific sea surface temperatures, we analyzed projected changes to ENSO under four shared socioeconomic pathways (SSPs) (methods).

El Niño amplitude and teleconnections both increase with warming in CMIP6 (Fig. 3). This response is not scenario-dependent, likely owing to the influence of internal climate variability on forced ENSO changes (36–38). Median amplitude increases by 5 to 21% across scenarios (Fig. 3A), a function of stronger wind-ocean coupling in the eastern Pacific (9, 12). Global mean teleconnections increase by 4 to 15% (Fig. 3B), consistent with a more energetic atmospheric response to El Niño (39, 40). Despite these forced responses, internal variability

(proxied by multiple realizations from each model) can vary these responses by >60 pp (Fig. 3, A and B, lower lines).

Beyond amplitude and teleconnection changes, climate projections differ in their E-index time series. Because of ENSO’s sensitivity to initial conditions (36–38) and multidecadal variability (41, 42), a wide range of E-index values across models and scenarios can occur in a given year, even when controlling for amplitude (Fig. 3C and fig. S12). For example, Fig. 3C shows two SSP2-4.5 simulations with similar amplitude changes and E-index skewness but different sequences of EP El Niños and La Niñas. As quantified by the sum of the E-index over the 21st century, MIROC-ES2L r6i1p1f2 experiences strong El Niño events, whereas CESM2-WACCM r3i1p1f1 is dominated by La Niña events. Such differences in the ENSO sequence shape projected damages, as an El Niño-dominated time series yields greater damages than a La Niña-dominated one because of their differential effects (fig. S10). Crucially, because El Niños are stronger than La Niñas, the expectation from increased ENSO amplitude is net losses.

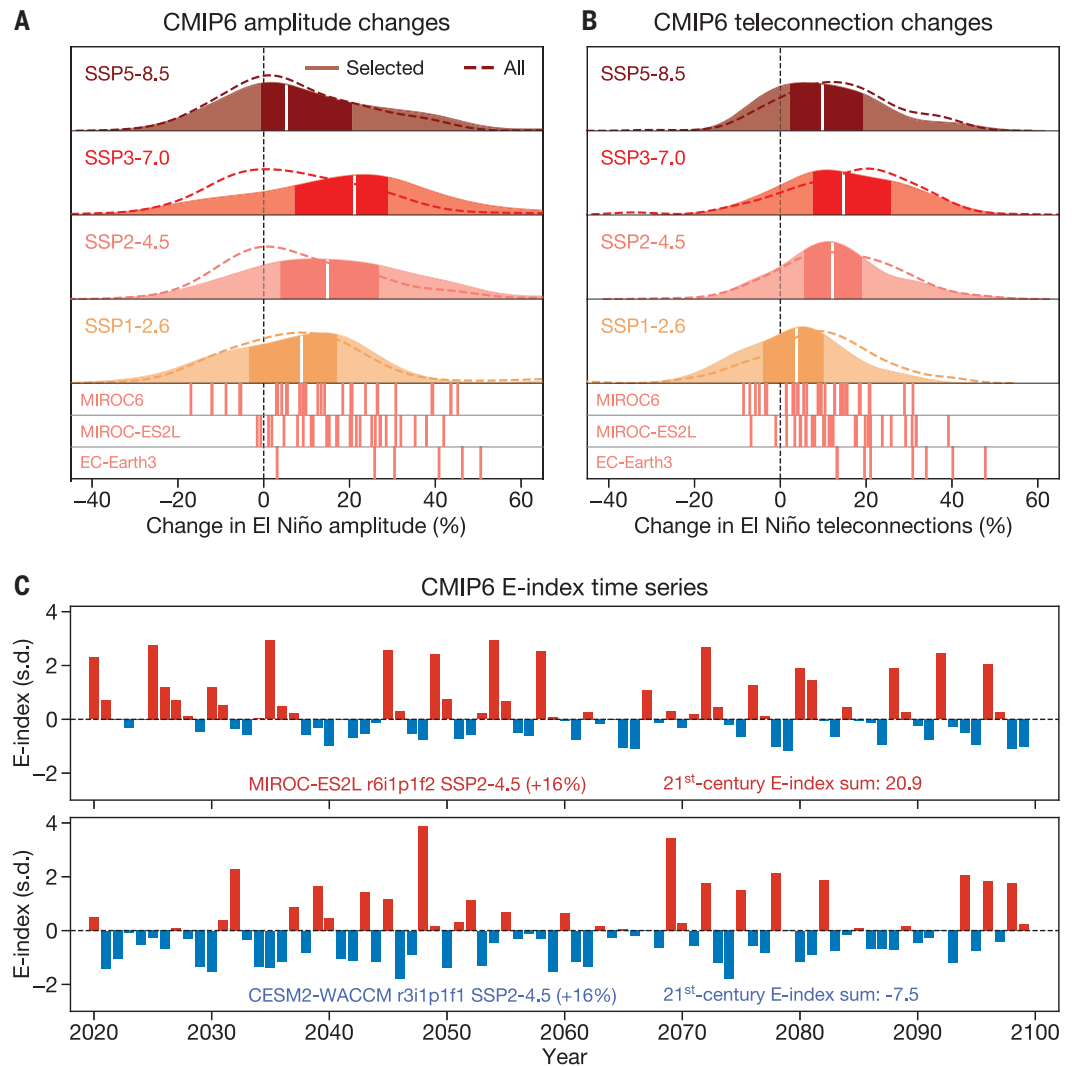
We combined these projections with our empirical estimates to quantify the economic effects of changes in ENSO. We used the SSPs as baselines against which we calculated country-level growth changes on the basis of ENSO amplitude and teleconnection projections (methods). Departing from our historical estimates (Figs. 1 and 2), we projected future ENSO damages with a model that extends damages out to ~14 years because we can confidently detect damage accumulation that long yet cannot identify truly permanent growth effects owing to the short observational record (fig. S8). As such, we made the conservative choice to allow economies to fully recover from future ENSO events after 14 years in our projections (methods). This simplifying choice assumes that the time persistence of ENSO impacts is homogeneous. However, it is possible that different countries recover over different timescales. For example, weakly teleconnected countries may rebound more quickly (Fig. 1D), and the sectoral makeup of an economy (e.g., agriculture-dependent versus manufacturing-dependent) may affect the speed with which it can reinvest in new growth after El Niño events. Further research into whether, how, and over what timescales economies recover from El Niño events would reduce uncertainty in our projections and help economies manage extreme climate events more broadly.

Economic impacts of future ENSO changes

Projected anthropogenic changes to El Niño amplitude and teleconnections will likely cause substantial economic losses over the 21st century (Fig. 4). Under a 2% discount rate (43) and a socioeconomic scenario consistent with

Fig. 3. Climate model projections of ENSO.

Change in ENSO amplitude (A) and global mean teleconnection strength (B) between 1940–2019 and 2020–2099 for an ensemble of CMIP6 simulations from four SSP experiments. In both panels, dashed density lines show changes from all simulations, and solid density plots show amplitude changes from selected high-skill simulations used in the analysis (methods). Vertical lines below the density plots denote amplitude changes from the individual realizations of three models (MIROC6, MIROC-ES2L, and EC-Earth3), all drawn from the SSP2-4.5 experiment, illustrating the wide range of amplitude and teleconnection changes possible from internal variability alone. (C) E-index time series from two example simulations with similar amplitude increases: MIROC-ES2L r6i1p1f2 (top) and CESM2-WACCM r3i1p1f1 (bottom), both from the SSP2-4.5 experiment. Red bars denote eastern Pacific El Niño ($E > 0$), and blue bars denote eastern Pacific La Niña ($E < 0$). Left inset text in each panel denotes the model information and amplitude change. Right inset text denotes the sum of each E-index time series over the 21st century (2020–2099), with positive values indicating that the time series contains more El Niños than La Niñas and negative values indicating the opposite.



current pledges to reduce greenhouse gas emissions (44) (SSP2-4.5), the median cumulative 2020–2099 global losses are projected to be \$84 trillion (Fig. 4A), a ~0.9% reduction in global economic output over the 21st century. In all four scenarios, median losses exceed \$18 trillion, and damages are negatively skewed, consistent with the asymmetry in ENSO itself.

The range of these projections is large. Under SSP2-4.5, the 95% range spans losses of \$453 trillion to benefits of \$80 trillion (we write this CI as $-\$453T$ to $+\$80T$) across 86,000 combinations of 86 simulations and 1000 regression bootstraps (Fig. 4A). Reducing the discount rate to 1% amplifies median losses under SSP2-4.5 to \$131 trillion ($-\$687T$ to $+\$130T$), while increasing it to 5% diminishes losses to \$26 trillion ($-\$162T$ to $+\$34T$). The extreme end of these ranges implies a ~5% reduction in global economic output. In highly teleconnected countries, ENSO changes cause

GDPpc reductions of >1% per year, although uncertainty is high even in these countries (fig. S11).

Despite this range across realizations, models, and scenarios, increases in ENSO amplitude and teleconnections are systematically related to greater economic losses (Fig. 4, B and C). Each additional 1 pp in ENSO amplitude increase is associated with \$4.1 trillion in additional discounted losses over the 21st century ($P < 0.001$), and each additional 1 pp in teleconnection increase is associated with \$6.3 trillion in losses ($P < 0.001$). These findings build on previous projections of changes in ENSO amplitude (9, 11) and teleconnections (39, 40), demonstrating global socioeconomic effects of these physical changes.

These relationships, however, are heterogeneous, as the largely stochastic sequence of El Niños and La Niñas shapes the direction and magnitude of damages. Simulations with E-index sums > 0 (i.e., El Niño-dominated

time series) exhibit a negative relationship between ENSO amplitude increases and damages (Fig. 4B, red dots), but the opposite is true for La Niña-dominated time series (blue dots). The same pattern holds for teleconnection changes (Fig. 4C). Critically, because El Niños are stronger than La Niñas, there are many more El Niño- than La Niña-dominated time series. On average, therefore, increases in ENSO amplitude and teleconnections produce large economic losses.

Alternative analytical choices, including incorporating C-index changes or holding teleconnections constant, alter the magnitude of losses but do not change the core result of negative damages with warming (fig. S13). Using only one realization per model increases uncertainty across scenarios (fig. S13B), highlighting the importance of large ensembles to capture ENSO variability (37). The assumption that damage persistence is permanent substantially increases the magnitude and uncertainty

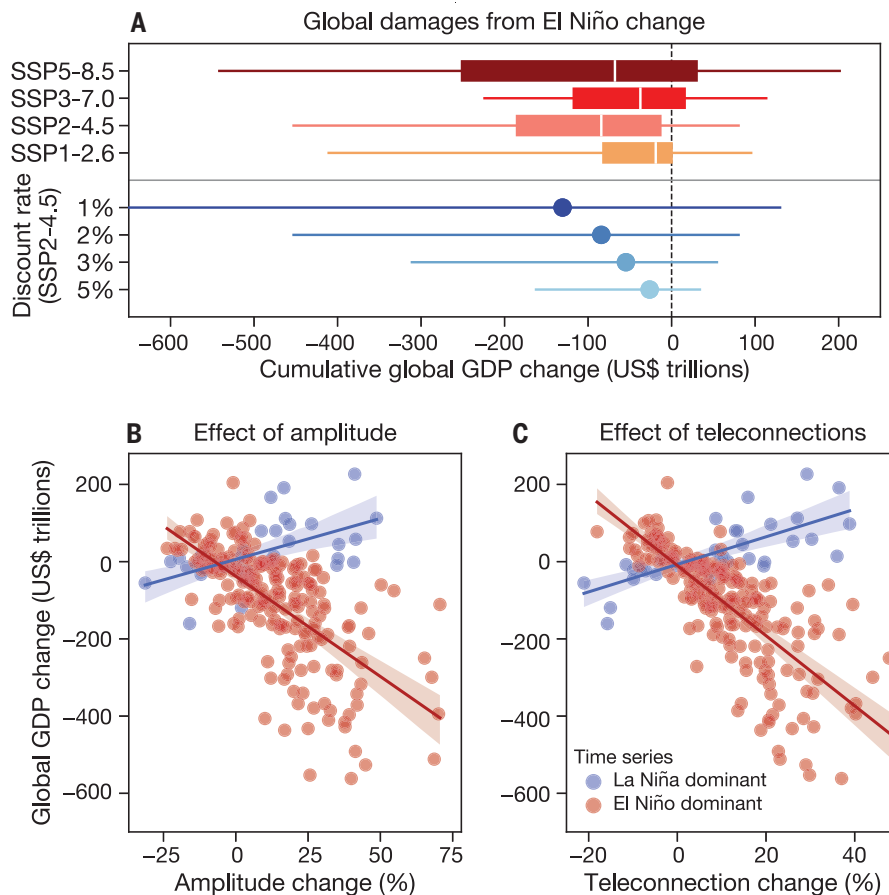


Fig. 4. Global economic impacts of changes in El Niño amplitude and teleconnections. (A) Boxplots show the cumulative global GDP change in each scenario under a 2% constant discount rate. Colors correspond to the scenario colors in Fig. 3. In each boxplot, the white vertical line denotes the median, the box spans the first and third quartiles, and the whiskers span the 95% range. The blue lines below the boxplots denote global economic losses under SSP2-4.5 and a range of discount rates. Dots denote the median, and lines span the 95% range. (B and C) Cumulative global GDP change due to changes in ENSO amplitude (B) and teleconnections (C) with a 2% discount rate, with each dot corresponding to one climate model simulation. Simulations are pooled across all four scenarios. Red dots denote simulations in which the 21st-century E-index sum is greater than 0 (El Niño-dominated time series), while blue dots denote simulations in which the sum is less than 0 (La Niña-dominated time series). Red and blue regression lines and 95% CIs are drawn separately for each subset of simulations.

in projected damages (fig. S13D). Finally, controlling for country-average temperature in our regression does not alter the effect of ENSO (fig. S14), meaning that our results are distinct from temperature-based damage projections (13). ENSO affects subnational and subannual extreme heat or rainfall and other hazards, such as drought, all of which have independent impacts (32, 45, 46).

Our findings have implications for climate mitigation and adaptation. All else being equal, increased ENSO amplitude and teleconnections will generate major economic losses not currently included in assessments of climate damages or mitigation benefits. However, the fact that (i) ENSO-driven damages do not depend strongly on the choice of emissions scenario (Fig. 4A) and that (ii) a range of outcomes

are possible given uncertainty in the particular ENSO sequence going forward (Fig. 4, B and C) implies that emissions reductions alone are insufficient to protect economies from El Niño effects. While mitigation remains critical to blunt the catastrophic impacts of anthropogenic warming (47), our findings also raise the priority of climate adaptation and resilience efforts. Improved disaster risk management and ENSO early warning could reduce ENSO-driven damages (48), and scientific investments in decadal climate prediction could reduce the uncertainty in projections of these damages.

Outlook

Our finding that El Niño has a persistent effect on economic growth has four key implications. Firstly, it demonstrates that growth is highly

sensitive to climate variability independent of warming. Our findings demonstrate that the local extreme conditions associated with ENSO integrate into a globally persistent macroeconomic effect, implying large and underestimated costs of historical El Niño events. Secondly, our results demonstrate that future changes to ENSO may increase the macroeconomic costs of warming. Previous climate-economy studies have not incorporated changes in climate variability, and we show that this omission has hidden a potentially major cost of rising temperatures. Thirdly, stochastic variation in ENSO could result in either losses or benefits from warming, emphasizing the importance of investing in ENSO prediction, particularly on decadal timescales (41). Lastly, these findings together suggest that while climate mitigation is essential to reduce accumulating damages from warming, it is imperative to devote more resources to adapting to El Niño in the present day.

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SUPPLEMENTARY MATERIALS

science.org/doi/10.1126/science.adf2983
Materials and Methods
Supplementary Text
Figs. S1 to S17
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References (49–84)

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Persistent effect of El Niño on global economic growth

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Editor's summary

The El Niño–Southern Oscillation (ENSO) affects weather globally and thus has many important socioeconomic impacts. How might possible changes to ENSO caused by anthropogenic climate change affect the economies of individual countries and the global economy? Callahan and Mankin show that El Niño persistently reduces economic growth and that national economies are sensitive to El Niño even when warming is taken into account. Future global economic growth could decline because of anthropogenic intensification of ENSO variability. —H. Jesse Smith

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